

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ADP-00 AF-10 ARA-16 EA-11 RSC-01

OIC-04 SSO-00 NSCE-00 INRE-00 USIE-00 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 PRS-01

SS-15 RSR-01 ACDA-19 /164 W
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O 192000Z JUL 73 ZFF-6
FM USMISSION USUN NY
TO SECSTATE WASHDC IMMEDIATE 8802
INFO AMEMBASSY LONDON IMMEDIATE
AMEMBASSY TEL AVIV IMMEDIATE
USINT CAIRO IMMEDIATE

C O N F I D E N T I A L USUN 2616

EO: 11652: GDS
TAGS: PFOR, UNSC
SUBJ: SC DEBATE ON ME : CROWE MEETING WITH ZAYYAT

REF: USUN 2611; STATE 133757

SUMMARY IN CONSULTATION WITH SC PRES CROWE JULY 19, AMBASSADOR SCALI SAID WE STRONGLY PREFERRED AVOIDING FRIDAY MEETING BECAUSE IT WOULD IMPEDE ARRIVAL OF CONSENSUS LAUNCHING SYG. SCALI WARNED THAT RESOLUTION WHICH FORCED US VETO ALSO WOULD PROMPT ISRAELI TO REFUSE TO ACCEPT SYG VISIT. SCALI ALSO TOLD BRITISH OUR OPPOSITION TO REFERENCE TO PALESTINIANS IN CONTEXT OF RESOLUTION 242 IS PROMPTED PARTLY BY SERIOUS CONCERN OVER IMPACT ON TUNISA-JORDAN PROBLEM. BRITISH APPEARED TAKEN ABACK BY FIRMNESS OUR POSITION. CROWE AND DEPUTY JAMIESON CAME DOWN PARTICULARLY HARD ON INCONSISTENCY OF US THREATENING VETO NOW -- MERELY ON BEHALF OF ISRAEL -- A RESOLUTION REFERRING TO JARRING MEMO WHICH US EARLIER HAD ACCEPTED. BRITISH, STRESSING THAT WESTERN INTERESTS IN ME, RATHER THAN JUST SC, WERE AT STAKE, URGED SCALI TO APPROACH ZAYYAT DIRECT TO REACH SOLUTION. SCALI MEETING
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WITH ZAYYAT 3:30PM JULY 19, AND THEN MEETING WITH TEKOA.

END SUMMARY.

1. AMBASSADOR SCALI MET WITH SC PRESIDENT CROWE MORNING JULY 19 FOLLOWING CROWE'S MEETINGS WITH FRENCH AND SYG. CROWE CHARACTERIZED EGYPTIAN DESIRES ALONG LINES REFTEL A: ZAYYAT PREFERS FRIDAY MEETING BUT DOES NOT INSIST; CONSULTATIONS OVER WEEKEND, AND MEETINGS RESUMPTION MONDAY. ZAYYAT WOULD NOT INTRODUCE LANGUAGE OF RESOLUTION UNTIL AFTER FRIDAY MEETING.

2. SCALI TOLD CROWE WE SAW NO NEED FOR FRIDAY MEETING AND MUCH PREFERRED INFORMAL CONSULTATIONS TO REACH CONSENSUS REAFFIRMING RESOLUTION 242 AND LAUNCHING SYG. IF SC TAKES UP RESOLUTION, DEBATE WOULD GET OUT OF HAND, UNSATISFACTORY RESOLUTION WOULD DEVELOP AND US WOULD VETO. THIS WOULD BE BAD BACKGROUND FOR SYG VISIT. HE GAVE CROWE SUGGESTED TEXT OF CONSENSUS FROM REFTEL B PARA 5. SCALI TOLD CROWE THAT ISRAELIS HAD JUST INFORMED US THAT IF 242 DISTORTED IN RESOLUTION GOI WOULD NOT RECEIVE SYG.

3. CROWE SAID ZAYYAT WOULD NOT ACCEPT A CONSENSUS SOLUTION. JARRING MEMO IS "KEY" FOR ZAYYAT AND FOR HIM 242 MAKES NO SENSE WITHOUT REFERENCE TO JARRING MEMO. IN RESPONSE TO JAMIESON'S QUERY, SCALI CONFIRMED OUR OBJECTION TO MENTION OF PALESTINIAN PEOPLE AS WELL AS TO JARRING MEMO. IF WE ACCEPT PALESTINIAN REFERENCE, EITHER IN OPERATIVE OR PREAMBULAR SECTIONS, JORDAN WOULD LOOK UPON IT AS USG SIDING WITH EGYPT AND TUNISIA.

4. CROWE URGED THAT SCALI TALK TO ZAYYAT AND SEEK AGREEMENT. DRAFT RESOLUTION, CROWE SAID, IS NOW SUPPOSEDLY IN THE WORKS. UK DOES NOT WANT TO GET CAUGHT IN MIDDLE, AND THUS US MUST DO WHAT IT CAN. SCALI SAID WE WILLING TO TALK WITH ZAYYAT, BUT IF ZAYYAT WANTS PROVOKE VETO, HE WILL GET VETO. ON OTHER HAND, ZAYYAT CAN HAVE PROGRESS IF HE WANTS IT. SCALI SAID IT IMPORTANT THAT CROWE UNDERSTAND OUR POSITION FROM US. OTHERS, SCALI SAID, ARE PROFESSING TO SEE US FLEXIBILITY WHERE NONE EXISTS. IN REGARD TO NIXON-BREZHNEV COMMUNIQUE'S REFERENCE TO PALESTINIANS, REFERENCE IN THAT VILATERAL CONTEXT IS ONE THING, BUT THIS DOES NOT MEAN THAT IT IS ACCEPTABLE WHEN IT IS LINKED TO 242 PARTICULARLY IN LIGHT OF TUNISIA-
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JORDAN FACTOR. SCALI EMPHASIZED OUR DESIRE THAT SYG BE LAUNCHED AS RESULT OF CONSULTATIONS AND CONSUNUS. HE POINTED OUT THAT STRONG US POSITION ON ECOSOC WEST ASIAN ECONOMIC COMMISSION IS INTENDED TO INDICATE THAT WE ARE NOT GOING TO BE PLIANT ON ME ISSUE IN SC.

5. INCONCLUDING EXCHANGE, SCALI ASKED CROWE'S ASSESSMENT. CROWE RESPONDED THAT IF MODERATE RESOLUTION COULD BE PRODUCED

THAT WOULD KEEP EGYPT AND ARABS ON EVEN KEEL, ONE ON WHICH US COULD ABSTAIN, THIS WOULD BE SOLUTION. IT WOULD BE VERY UNFORTUNATE FOR WESTERN POSITION IN ME IF THERE IS BREAKDOWN IN SC, SINCE PROBLEM NOW IS MUCH BROADER THAN SC. WE MUST FIND WAY TO SAVE EGYPTIANS' FACE, HE SAID, BUT REGRETTABLY ISRAELIS HAVEN'T MOVED. EGYPT WANTS JARRING MEMO REFERENCE BECAUSE ACCEPTANCE OF MEMO ORIGINALLY A MAJOR CONCESSION BY EGYPT WHICH FOUR POWERS INCLUDING US WELCOMED. TO THIS, SCALI POINTED OUT THAT WHATEVER PAST CASE SITUATION NOW IS THAT JARRING MEMO IS IMPEDIMENT TO PROGRESS SINCE IT WOULD MEAN WALDHEIM WOULD NOT BE ABLE VISIT ISRAEL.

6. JAMIESON RAISED QUESTION TO DEGREE OF BLUFF IN ISRAELI POSITION. IF SYG GOES TO CAIRO - AND HE WILL -- HE SAID, ISRAELI REFUSAL TO RECEIVE HIM WOULD MAKE GOI LOOK EVEN WORSE AND PUT US IN PUBLIC POSITION OF BEING ISRAEL'S PROTECTOR, AND VETOING ONLY FOR THIS REASON. CROWE RE-EMPHASIZED REFERENCE TO JARRING MEMO IS ESSENTIAL TO ANY RESOLUTION OR CONSENSUS. SCALI CONFIRMED THAT WE ALSO ANXIOUS TO GET SYG INTO ME AS POSITIVE STEP FORWARD. BUT IF WILL BE QUESTIONABLE SIGNIFICANCE TO MIDEAST PEACE IF RESULT OF DEBATE IS 14-1 LINEUP WITH US VETOING AND ISRAEL REFUSING SEE WALDHEIM.

7. THROUGHOUT CONVERSATION, BRITISH WERE APPARENTLY STRUCK HARD BY FIRMNESS OF OUR POSITON, REPEATEDLY STRESSING HOPE WE COULD ARRANGE COMPROMISE WITH ZAYYAT AND REFERRING SEVERAL TIMES TO NEED FOR COMPROMISE ON BEHALF OF "WESTERN POSITION IN ME."

8. SCALI HAS APPOINTMENT WITH ZAYYAT AFTERNOON JULY 19, FOLLOWED BY MEETING WITH TAKOAH. SC PRESIDENT'S ROUND
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OF INDIVIDUAL CONSULTATIONS NOT EXPECTED TO BE COMPLETED BEFORE LATE AFTERNOON.

COMMENT: FROM CROWE'S REACTION IT APPEARS HIGHLY UNLIKELY HE WILL AGREE TO OUR SUGGESTED TWO-LINE CONSENSUS AS SUBSTITUTUTE FOR NEW ROUND OF MEETINGS. HIS ONLY QUESTION OF PROCEDURE SEEMS BE WHETHER DEBATE RESUMES TOMORROW OR MONDAY, WITH INDICATION HE FAVORS TOMORROW, LEAVING WEEKEND FOR CONSULTATIONS.
SCALI

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